ANNEX 1

# **OXFORDSHIRE MINERALS AND WASTE PLAN**

# OXFORDSHIRE MINERALS AND WASTE DEVELOPMENT SCHEME (Fifth Revision) 2013

This Revision of the Oxfordshire Minerals and Waste Development Scheme came into effect on xxxxxx

Planning Regulation (Minerals & Waste Policy) Environment & Economy Oxfordshire County Council Speedwell House Oxford OX1 1NE

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Oxfordshire Minerals and Waste Development Scheme (Fifth Revision) 2013

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# 1. INTRODUCTION

# Purpose of the Oxfordshire Minerals and Waste Development Scheme

- 1.1 The County Council is preparing a new Oxfordshire Minerals and Waste Local Plan. The Oxfordshire Minerals and Waste Development Scheme sets out the programme for the production of this plan and the planning policy documents (local development documents) that will make up the plan.
- 1.2 Under the Planning and Compulsory Purchase Act 2004 (as amended), all local planning authorities must prepare and maintain a local development scheme. Minerals and waste planning authorities (such as Oxfordshire County Council), which have responsibility to prepare plans and determine planning applications for minerals and waste development, must prepare and maintain a mineral and waste development scheme.
- 1.3 The Minerals and Waste Development Scheme must specify: the local development documents that are to be prepared and which of these are to be development plan documents (which will form part of the development plan for Oxfordshire); the subject matter and geographical area to which each development plan document is to relate; and the timetable for the preparation and revision of the development plan documents. It also includes information about minerals and waste planning policies for the county, and about the opportunities for people to be involved in the plan-making process.
- 1.4 The Oxfordshire Minerals and Waste Development Scheme, 2005 was brought into effect on 16 May 2005. Four revisions of the Scheme have been produced by the County Council, in March 2006, March 2007, April 2009 and May 2012. The most recent of these revisions is now out of date and this revised Minerals and Waste Development Scheme 2013 is needed to update and replace it.
- 1.5 The Oxfordshire Minerals and Waste Development Scheme (Fifth Revision) 2013 came into effect on xxxxxx.
- 1.6 The Development Scheme will be further reviewed, revised as necessary and rolled forward on a regular basis to take account of progress on preparation of the plan and monitoring. The most recent version of the Development Scheme will be published on the County Council website at <u>www.oxfordshire.gov.uk/mineralsandwaste</u> or details can be obtained by contacting us at:

Planning Regulation (Minerals & Waste Policy) Environment & Economy, Oxfordshire County Council Speedwell House, Oxford OX1 1NE Email: <u>minerals.wasteplan@oxfordshire.gov.uk</u> Telephone: 01865 810431.

# 2. OXFORDSHIRE MINERALS AND WASTE LOCAL PLAN

### Purpose of the Oxfordshire Minerals and Waste Plan

- 2.1 The current Oxfordshire Minerals and Waste Local Plan was adopted in 1996 and is now out of date. A new plan is needed that is in line with current legislation and national planning policy and provides for the minerals and waste development needs of Oxfordshire over the next 15+ years. The Oxfordshire Minerals and Waste Plan will replace the current Minerals and Waste Local Plan.
- 2.2 The new plan will have a single main document, the Minerals and Waste Local Plan Core Strategy. The Council considers that it will not be necessary to produce a separate minerals and /or waste site allocations document.
- 2.3 The **Minerals and Waste Local Plan Core Strategy** will be a development plan document and will cover the whole county of Oxfordshire. It will set out the Council's vision, objectives, spatial strategy, core policies and implementation framework for the supply of minerals and management of waste in Oxfordshire over the period to 2030. The spatial strategies for minerals and waste will include areas of search or other broad locations for development, supported by criteria based polices for the consideration of planning applications for development. The spatial strategies will be illustrated on key diagrams and/or a proposals map, as appropriate.
- 2.4 A **Proposals Map** will be prepared to show any proposals that are geographically defined, including any defined areas of search for mineral working and mineral safeguarding areas. This will replace the existing Proposals Map that forms part of the Oxfordshire Minerals and Waste Local Plan (1996). The new Proposals Map will be amended and up-dated as required whenever new development plan documents with spatial polices are produced.
- 2.5 The minerals and waste matters shown on the Proposals Map should also be included on the proposals maps prepared by the Oxfordshire District Councils as part of their new local plans.
- 2.6 The Minerals and Waste Local Plan Core Strategy, together with the local plans prepared by Oxfordshire's District Councils will comprise the statutory development plan for Oxfordshire. The development plan is the basis on which planning decisions are made.
- 2.7 The Minerals and Waste Local Plan Core Strategy will replace the saved policies of the Oxfordshire Minerals and Waste Local Plan, adopted in 1996. Chapter 4 provides further information about saved polices and their replacement by new development plan document polices.

# **Other Minerals and Waste Plan Documents**

# Statement of Community Involvement

- 2.8 The Statement of Community Involvement sets out the Council's policy and approach for involving communities and stakeholders in the preparation, review and alteration of local (minerals and waste) development documents; and in planning applications that the County Council determines.
- 2.9 The Oxfordshire Statement of Community Involvement was adopted by the Council in November 2006, following consultation and examination by a government-appointed inspector. It relates to the whole of Oxfordshire. It is not a development plan document (i.e. it does not form part of the development plan for Oxfordshire).
- 2.10 The Oxfordshire Statement of Community Involvement was prepared in accordance with legislative and procedural requirements at the time. Since 2006 there have been changes in legislation and procedures affecting the way that local development documents are prepared, including provisions and requirements for community and stakeholder engagement and consultation.

# Supplementary Planning Documents

- 2.11 Supplementary planning documents may be prepared as part of a plan, where they can help applicants make successful planning applications or aid infrastructure delivery. They are not development plan documents (i.e. they do not form part of the development plan for the area).
- 2.12 The County Council may prepare supplementary planning documents on Minerals and Waste Development Code of Practice; and Restoration and After-use of Minerals and Waste Sites. But these are not priority documents and they are not currently included in the Council's programme for the Oxfordshire Minerals and Waste Plan.

# Annual Monitoring Reports

- 2.13 The County Council has produced Oxfordshire Minerals and Waste Annual Monitoring Reports for each year from 2005 and they are published on the County Council website. The most recent report, for 2012, covers the period 1 April 2011 to 31 March 2012. They report on the implementation of the Minerals and Waste Development Scheme and on the extent to which development plan policies are being achieved.
- 2.14 The Annual Monitoring Reports do not form part of the Oxfordshire Minerals and Waste Local Plan but they are essential for monitoring the preparation and implementation of the plan and indicating when and how review and revision needs to be carried out. As a result of monitoring the Council will consider what changes, if any, need to be made to the Oxfordshire Minerals and Waste Local Plan – Core Strategy, and whether any other documents need to be prepared, and will bring forward programmes for any such changes through future reviews of the Minerals and Waste Development Scheme.

- 2.15 Monitoring reports are required to be produced and published at least annually. The County Council will monitor the effectiveness of policies and proposals in achieving the vision, spatial strategy and objectives of the Minerals and Waste Local Plan; and will assess:
  - whether objectives and targets in the Plan are being met or are on track to be met and, if not, the reasons why;
  - what impact the policies of the Plan are having on other targets, at national, sub-national or local level;
  - whether any policies need to be replaced or amended to meet sustainable development objectives;
  - what action should be taken if any policies need to be replaced or amended.
- 2.16 Figure 1 shows the relationship between the different Minerals and Waste Plan Documents.

# Relationship of Minerals and Waste Plan to other Policies, Plans and Strategies

# National Planning Policy

- 2.17 The Government's new National Planning Policy Framework (NPPF) was published and came into effect in March 2012. This single policy document replaced 44 previously existing national policy documents, including planning and minerals planning statements and guidance documents (PPSs, PPGs, MPSs and MPGs). But Planning Policy Statement 10: Planning for Sustainable Waste Management (PPS10) was not replaced by the NPPF and currently remains in place until revised policy is published in conjunction with the National Waste Management Plan.
- 2.18 The Minerals and Waste Local Plan will be prepared to have regard to and be consistent with national policy.
- 2.19 The Government partially revoked the South East Plan on 25 March 2013. This revocation included all the minerals and waste policies of the plan, which ceased to have effect from that date.

# Oxfordshire Sustainable Community Strategy

2.20 In 2008 the Oxfordshire Partnership agreed 'Oxfordshire 2030', the Sustainable Community Strategy for Oxfordshire. This sets out a long-term vision for Oxfordshire's future. It identifies strategic objectives and priorities around four ambitions: to create a world class economy for Oxfordshire; to have healthy and thriving communities; to look after our environment and respond to the threat of climate change; and to reduce inequalities and break the cycle of deprivation. The Oxfordshire Minerals and Waste Plan will have appropriate regard to Oxfordshire 2030 and it will seek to reflect aspects of this Sustainable Community Strategy that have a land use perspective relating to minerals and waste.

# Oxfordshire Joint Municipal Waste Management Strategy

2.21 The Oxfordshire Joint Municipal Waste Management Strategy 'No Time to Waste' was approved by the Oxfordshire Waste Partnership (the County Council and the 5 District Councils in Oxfordshire) in January 2007. This waste strategy does not form part of the development plan, but it is an important material consideration for spatial planning. It provides a framework for the management of municipal waste in the county and sets local waste management targets. It identifies a need for increased recycling and composting and for new waste treatment facilities, to significantly reduce the quantity of biodegradable municipal waste sent to landfill. A five year review of the Strategy was carried out in 2012 and in January 2013 the Oxfordshire Waste Partnership agreed a revised Joint Municipal Waste Management Strategy which has been adopted by the partner councils to replace the document agreed in 2007. The Minerals and Waste Plan will have appropriate regard to the revised Strategy.

# **Oxfordshire Local Transport Plan**

- 2.22 The Minerals and Waste Core Strategy will also have regard to the Oxfordshire Local Transport Plan 2011 2030 (LTP3), which notes that the County Council will seek to enable development through securing infrastructure and services, to reduce carbon emissions from transport, improve air quality and reduce other environmental impacts, and to ensure that the operation of the transport network balances the protection of the local environment with efficient and effective access for freight and distribution.
- 2.23 Figure 2 shows the relationships between the Oxfordshire Minerals and Waste Local Plan and other plans and strategies.

# 3. PROGRAMME FOR PREPARATION OF MINERALS AND WASTE LOCAL PLAN

- 3.1 Table 1 is a schedule of the local (minerals and waste) development documents that the County Council proposes should make up the Oxfordshire Minerals and Waste Local Plan. It identifies which of the documents are to be development plan documents and the subject matter and geographic area to which each document relates; and it shows a revised programme for their preparation, with the key stages towards adoption.
- 3.2 This revised MWDS covers the period to March 2016 and shows that the County Council will focus on preparation of a Minerals and Waste Local Plan – Core Strategy. It includes a timetable for preparation of the Core Strategy, up to December 2015. The need for preparation of any other documents may be reconsidered at a later date, but probably not before the Core Strategy has reached examination. This position reflects the government's changes to procedure and policy made through the Localism Act 2011 and the National Planning Policy Framework (March 2012).

# **Statement of Community Involvement**

3.3 In March 2005, the County Council commenced preparation of the Statement of Community Involvement, the Minerals and Waste Core Strategy and the Minerals and Waste Sites documents. The Statement of Community Involvement was prepared on a faster timetable than the other documents, over a period of 21 months, and was adopted in November 2006.

# Minerals and Waste Local Plan – Core Strategy

- 3.4 The County Council carried out initial consultation on Minerals and Waste Issues and Options in June 2006, followed by consultation on Minerals and Waste Core Strategy Preferred Options in February 2007. Progress on plan preparation was then held up due to uncertainty over plan content and process and government proposals for changes to the development plans system.
- 3.5 Preparation of the Core Strategy was resumed after the government's revised Regulations on preparing plans and Planning Policy Statement 12 'Local Spatial Planning' were published in June 2008.
- 3.6 Following work on generation of options during 2009, focused consultation with stakeholders on minerals strategy options was undertaken, in two phases, in February/March and July 2010. A report on local aggregates supply was produced for the County Council by Atkins (consultants) in January 2011. Further work on generation of strategy options for waste was carried out in the first half of 2011. Following agreement by the Cabinet, the draft minerals and waste planning strategies were published for consultation in September 2011.
- 3.7 Following consideration of the responses to the consultation documents, the Minerals and Waste Core Strategy proposed submission document was

approved by the County Council on 3 April 2012. This document was published on 25 May 2012, for representations to be made by 16 July 2012. The Core Strategy was then submitted, unchanged, to the Secretary of State on 31 October 2012 for independent examination.

- 3.8 The Planning Inspector (Mr JG King) appointed to carry out the independent examination of the Core Strategy raised issues raised over the adequacy of the evidence base in relation to the recently published National Planning Policy Framework and its compliance with the new duty to co-operate. In view of this, the examination was suspended in February 2013. In July 2013 the County Council resolved to withdraw the Minerals and Waste Core Strategy and to prepare a revised Oxfordshire Minerals and Waste Local Plan in accordance with a new Minerals and Waste Development Scheme.
- 3.9 The Minerals and Waste Core Strategy that was submitted in October 2012 has now been withdrawn; and the Council has commenced the preparation of a revised Minerals and Waste Local Plan – Core Strategy. A new timetable has been drawn up, for preparation of the revised Core Strategy as quickly as possible, as set out in Table 1.
- 3.10 The Localism Act 2011 made changes to the provisions for preparing plans in the Planning and Compulsory Purchase Act 2004, including bringing in a duty to co-operate in the preparation of local plans; and new Regulations came into force in April 2012. PPS12 was replaced by the government's new National Planning Policy Framework in March 2012. In March 2013 the South East Plan was largely revoked (including revocation of all minerals and waste policies). The new timetable for preparation of the revised plan has been drawn up in the light of these legislative and policy changes.
- 3.11 The timetable is for a draft revised plan to be prepared for consultation in February/March 2014 and for the revised plan to be published in October 2014 to enable representations to be made and then submitted to the Secretary of State for independent examination in March 2015. The timetable envisages examination hearings being held in July 2015 and the Core Strategy being progressed to adoption by December 2015. The timings of stages after submission are however dependent on the Inspector appointed to carry out the examination and are therefore best estimates.
- 3.12 The County Council considers this to be the fastest practicable timetable taking into account requirements for engagement under the duty to co-operate; consultation with local people and other stakeholders; preparation of evidence base documents; sustainability appraisal, strategic environmental assessment and habitats regulations assessment; drafting of the plan; consideration of representations; the independent examination process; preparation by the Inspector of his/her report and recommendations; consideration of the Inspector's report and the adoption process; committee reporting procedures and timetables; and the resources available for the project.
- 3.13 The Minerals and Waste Local Plan must be prepared in accordance with current government policy in the National Planning Policy Framework (March

2012) and having due regard to the emerging new National Planning Practice Guidance. Government policy now strongly favours production of a single local plan document but the way in which provision for mineral working and waste management development is made in the plan is a matter for the Council to decide taking into account local circumstances. This can be done by way of allocating specific sites or by identifying less specific preferred areas or areas of search, coupled with criteria set in policy.

- 3.14 Taking into account the context now provided by government policy and emerging new guidance, and the urgent need for a new plan to replace the out of date Minerals and Waste Local Plan (1996), the revised plan now to be prepared will focus on the provision that needs to be made for mineral working and waste management over the period to 2030; the strategic framework for delivering this, including the broad spatial strategy with areas of search for mineral working; and criteria based policies against which planning applications would be considered. Under this approach, a separate development plan document with minerals and waste site allocations, as included in previous versions of the Development Scheme, does not need to be produced.
- 3.15 This approach accords with the government's revised, streamlined planning policy framework that is now in place and will enable an appropriate level of flexibility in the provision to be made for mineral working and waste management capacity to respond to assessed needs. In particular, this approach will enable the Council to prepare a plan that makes clear the strategic importance of Oxfordshire's mineral resources but manages the release and development of these resources in a way that both alleviates the concerns of local people about unnecessary and unacceptable mineral working and at the same time provides the minerals industry with the flexibility it needs to plan for and bring forward new proposals when and where they are required in order to meet the need for construction materials. It will enable the provision of a robust basis for decision making on planning applications, to ensure that environmentally acceptable proposals for mineral working can take place in suitable locations where it is needed in the County.
- 3.16 This approach will provide the quickest and most effective way for the Council to put in place an up to date local policy framework for decision making on planning applications for minerals and waste developments.

# **Minerals and Waste Sites**

3.17 The County Council published Issues and Options consultation papers for the then proposed Waste and Minerals Site Proposals and Policies Documents in February and April 2007 respectively. Work on these documents was not progressed beyond that as it was decided to focus on preparation of the Minerals and Waste Core Strategy. However, work that went into the preparation of those consultation papers, the responses to the consultations and subsequent work on mineral and waste sites was used to inform the preparation of the now withdrawn Minerals and Waste Core Strategy and will be used to inform the preparation of the revised Minerals and Waste Local Plan – Core Strategy. This includes assembly of information on potential

minerals and waste development sites nominated by developers and landowners, for use in testing the delivery of strategy options for the plan.

- 3.18 The County Council does not currently propose to prepare a Minerals and Waste Site Allocations document (or documents). The possible need for a site allocations document (or any other development plan document) will however be kept under review and may be reconsidered at a later date. This is unlikely to be done before the Core Strategy has reached examination. If it is subsequently decided that any further development plan document is required, the Development Scheme will be revised to include a programme for its preparation.
- 3.19 Previous versions of the Development Scheme have included preparation of supplementary planning documents on a Minerals and Waste Development Code of Practice and on Restoration and After-use of Minerals and Waste Sites. These are not priority documents and therefore are not included in this revision of the Development Scheme; but the possible future need for them will be kept under review.
- 3.20 Annex 1 sets out profiles of the minerals and waste development documents that are to be prepared. For each document it gives an overview, briefly describing the role and subject of the document, its coverage and status, together with a timetable for the key stages in preparation and a summary of the arrangements for production.

# **Proposals Map**

3.21 The Minerals and Waste Proposals Map (including inset maps) is currently the one in the adopted Oxfordshire Minerals and Waste Local Plan (1996). The Minerals and Waste Plan – Core Strategy will include a key diagram to illustrate the spatial strategy for minerals and waste development; and any proposals that are geographically defined, including any defined areas of search for mineral working and mineral safeguarding areas. When the plan has been adopted, this will replace the existing Proposals Map that forms part of the Oxfordshire Minerals and Waste Local Plan (1996). The content of the Proposals Map will be shown on the proposals maps of the District Local Plans covering Oxfordshire. The Proposals Map will subsequently be revised whenever a new development plan document or a revision of a development plan document that includes site specific proposals is adopted, to ensure it shows the up to date adopted policy position.

# **Monitoring and Review**

3.22 The proposed Minerals and Waste Local Plan – Core Strategy will require a robust approach to future monitoring and review of the plan and particularly of minerals supply and demand in Oxfordshire. This will be done through a revised form of Annual Monitoring Report linked to an annual review of the Local Aggregate Assessment.

# Plan Appraisal and Assessment

- 3.23 The policies and proposals in the Minerals and Waste Plan will be assessed for their contribution to the aims of sustainable development. Sustainability appraisal of plans is required under the Planning and Compulsory Purchase Act 2004 and strategic environmental assessment of plans is required under the European Directive on Strategic Environmental Assessment. The County Council is combining these in a single appraisal and assessment process, which will be carried out as an integral part of plan preparation. A sustainability appraisal scoping report has been prepared which describes the key environmental, social and economic issues for Oxfordshire and sets out sustainability objectives to assess the policies in plan documents. A sustainability appraisal report will be produced for the Minerals and Waste Local Plan – Core Strategy.
- 3.24 Minerals and waste development documents must also be subject to Habitats Regulations Assessment, under the European Habitats Directive, to assess the likely effects of plans, either alone or in combination with other plans and projects, on sites which have been designated as being of European importance for the habitat or species they support. A Habitats Regulations Assessment of the Minerals and Waste Local Plan Core Strategy will be undertaken.

# Resources

- 3.25 The programme for preparation of the Minerals and Waste Local Plan Core Strategy takes into account the availability of staff and financial resources relative to the work expected to be required. Whilst there are uncertainties with the plan preparation process, the County Council considers the revised programme in this scheme to be realistic, subject to no significant unforeseen circumstances arising.
- 3.26 The plan will be prepared in-house by the Council's Minerals and Waste Policy Team, comprising Team Leader (project manager) and two Planning Officers, under the direction of the Planning Regulation Service Manager and the Deputy Director (Strategy and Infrastructure Planning). The team will, as required, draw on: administrative and technical support from within the wider Service; specialist input, particularly on transport, ecology and archaeology, from elsewhere within the Council; and input on communications from within the Directorate and Council.
- 3.27 External consultants will be used where necessary, in particular to provide additional capacity at times of peak workload and specialist input that is not available within the Council, including for: Local Aggregate Assessment; Waste Needs Assessment; Sustainability Appraisal; Habitats Regulations Assessment; and Strategic Flood Risk Assessment; and facilitation of stakeholder meetings.
- 3.28 The Council has made financial provision for the resources estimated to be required to prepare the Minerals and Waste Plan.

# **Council Procedures and Reporting Protocols**

- 3.29 The Council has set up a Minerals and Waste Local Plan Cabinet Advisory Group comprising ten County Council members, chaired by the Cabinet Member for Environment (who has responsibility for the Minerals and Waste Plan), supported by key officers. This Group will enable elected members to be engaged in and provide guidance to officers on the plan preparation process prior to formal decision making by Cabinet and Full Council.
- 3.30 Decisions at key stages in the preparation of the Minerals and Waste Local Plan – Core Strategy will be made by the Cabinet Member for Environment, Cabinet or full County Council, according to the requirements of legislation and Council procedure. The proposed submission document, submission and adoption stages of plan documents will require full Council resolution.

# Potential Risks to the Programme

- 3.31 The plan preparation process has a number of risk elements, including:
  - Staff Resources;
  - Funding;
  - The democratic decision making process;
  - Capacity of other organisations to input to documents;
  - Capacity of the Planning Inspectorate;
  - Changes in legislation or national policy;
  - 'Soundness' of plan documents;
  - Legal challenge to plan preparation process.
- 3.32 The County Council has procedures in place to mitigate these risks.

# Table 1Oxfordshire Minerals and Waste PlanSchedule and Programme of Proposed Local (Minerals and Waste) Development Documents

Document Title, Status and Geographic Area	Summary of Subject Matter	Chain of Conformity	Commence Preparation	Community Engagement & Consultation (Reg. 18)	Publish Proposed Submission Document (Reg. 19)	Submit to Secretary of State (Reg. 22)	Independent Examination (Reg. 24)	Inspector's Report (Reg 25)	Adoption (Reg. 26)
Statement of Community Involvement Non - Development Plan Document Covers the whole of Oxfordshire	To set out the Council's policy on community involvement in local (minerals and waste) development documents and planning applications	Must be in conformity with legislative requirements	Commenced March 2005	Issues & options consultation Sept 2005; Preferred options consultation Oct 2005	n/a	Submitted Feb 2006	Hearing held July 2006	Inspector's Report received July 2006	Adopted Nov 2006
Minerals and Waste Local Plan – Core Strategy Development Plan Document Covers the whole of Oxfordshire	To set out the Council's vision, objectives, spatial strategy and core policies for the supply of minerals and management of waste in Oxfordshire over the period to 2030 – including areas of search or other broad	Must conform with legislative requirements and national planning policy *	Commenced March 2005	Initial issues & options consultation June 2006; Initial preferred options consultation Feb 2007; Further engagement & consultation on issues and options and preferred options Feb 2010 – Jan 2011; Consultation on draft (preferred) minerals & waste strategies Sept – Oct 2011	Publish for represent- ations to be made Oct 2014	Submit Core Strategy for examination March 2015	Hearings July 2015	Receive and publish Inspector's report Oct 2015	Adopt Core Strategy Dec 2015

locations for	Consultation on			
development,	revised draft			
supported by	minerals and waste			
criteria based	strategy Feb – March			
polices	2014			

Regulation (Reg.) numbers refer to The Town and Country Planning (Local Planning) (England) Regulations 2012.

Stages in italics have already been completed.

\* National planning policy is contained in the National Planning Policy Framework, March 2012 and Planning Policy Statement 10 (PPS10): Planning for Sustainable Waste Management, July 2005 (as amended).

The need for any further development plan documents (e.g. minerals and waste site allocations, and supplementary planning documents (e.g. minerals and waste development code of practice; and restoration and after-use of minerals and waste sites) will be kept under review; these documents are not included in this Development Scheme.

# 4. EXISTING (SAVED) MINERALS AND WASTE PLANNING POLICY

- 4.1 The Oxfordshire Structure Plan 2016, setting out the strategic policy framework for development in Oxfordshire, was adopted on 21 October 2005. All the policies in it were automatically 'saved' for three years from that date, i.e. until 20 October 2008. In September 2008 the Secretary of State issued a Direction listing those policies of the Structure Plan which were saved beyond that date. On 6 May 2009 the South East Plan (the regional spatial strategy) was approved by the Secretary of State. This replaced the saved policies of the Oxfordshire Structure Plan 2016, except for three saved policies which were not replaced. These included policy M2 on locations for sharp sand and gravel working. (The other two polices are not directly relevant to minerals or waste.) All other Structure Plan policies expired on 6 May 2009.
- 4.2 The South East Plan was partially revoked on 25 March 2013, including revocation of all minerals and waste polices. The revocation order also revoked the September 2008 Direction relating to the Oxfordshire Structure Plan except in respect of policy H2(a), which does not concern minerals or waste. All of the minerals and waste polices in the Oxfordshire Structure Plan 2016 have now expired.
- 4.3 The policies in the Oxfordshire Minerals and Waste Local Plan, adopted in 1996, were automatically 'saved' for three years from 28 September 2004, i.e. until 27 September 2007. In September 2007 the Secretary of State issued a Direction listing those policies of the Minerals and Waste Local Plan which are saved beyond that date. The saved policies are listed in Table 2 below. These will continue in force until replaced by new polices when new development plan documents are adopted. Until then they will form part of the development plan for Oxfordshire. Policies not listed in the Direction expired on 27 September 2007.
- 4.4 A schedule of all saved minerals and waste policies in the Structure Plan and the Minerals and Waste Local Plan stating when they are proposed to be replaced, and by which new development plan document, is set out in Annex 2. The relationships between the saved plans and the new development plan documents proposed in this Development Scheme are illustrated in Figure 1.

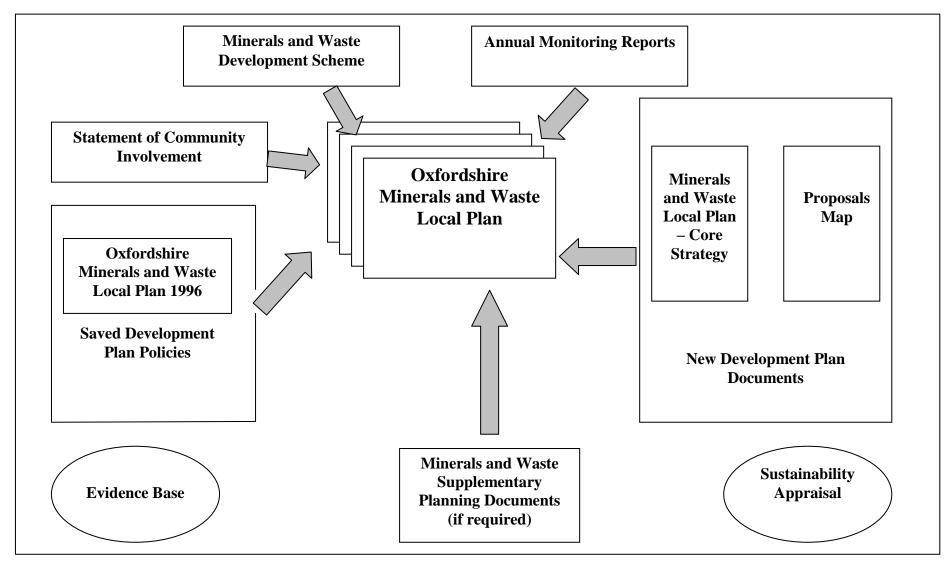
# Table 2

# Saved Policies that form part of the Oxfordshire Minerals and Waste Plan

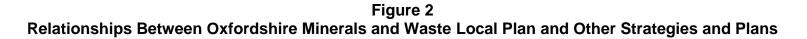
Plan	Policy	Period Saved
Oxfordshire	SD1 – Sand and gravel	All saved from 27.09.08
Minerals	landbanks	until replaced by new
and Waste	SD2 – Small sand and gravel	policies in development
Local Plan	extensions	plan documents when
	SD3 – Limestone and chalk	adopted
	quarries	
	SD4 – Ironstone extraction	
	SD5 – Clay extraction	
	SD7 – Rail head sites	
	SD9 – Rail head safeguarding	
	SD10 – Mineral safeguarding	
	SD11 – Prior extraction	
	W2 – Waste from elsewhere	
	W3 – Recycling proposals	
	W4 – Recycling in the	
	countryside	
	W5 – Screening waste plant etc	
	W6 – Langford Lane site	
	W7 – Landfill	
	PE2 – Mineral working outside	
	identified areas	
	PE3 – Buffer zones	
	PE4 – Groundwater	
	PE5 – River Thames etc	
	PE7 – Floodplain	
	PE8 – Archaeological	
	assessment	
	PE9 – Archaeological remains	
	PE10 – Woodland and forestry	
	PE11 – Rights of way	
	PE12 – Public access	
	PE13 – Restoration and after-use	
	PE14 – Nature conservation	
	PE18 – Determining applications	
	PB1 – Processing plant etc	
	PB2 – Removal of plant etc	
	SC3 – Sutton Courtenay: traffic	
	routeing	
	SW1 – Sutton Wick: area for	
	working	
	SW2 – Sutton Wick: access	
	restriction	
	SW3 – Sutton Wick: access	
	requirement	

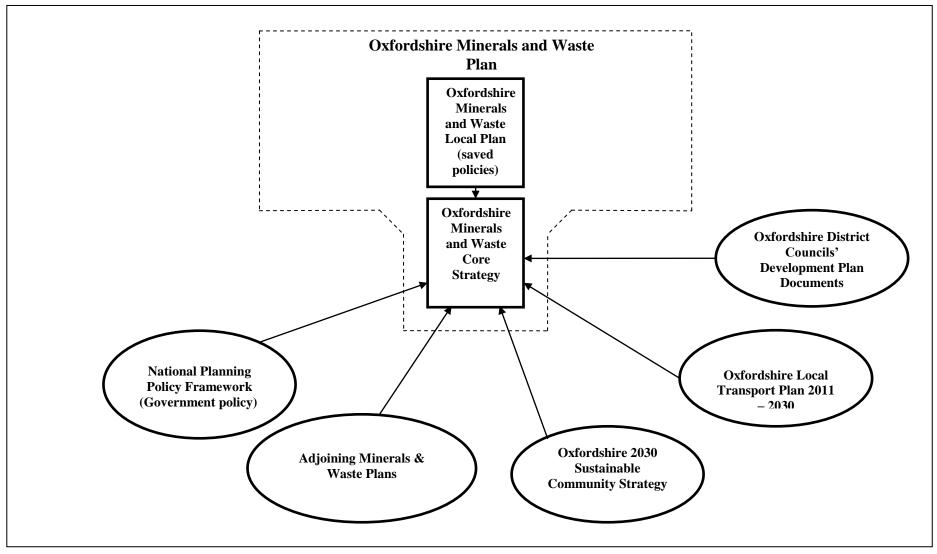
SW4 – Sutton Wick: rate of	
production	
SW5 – Sutton Wick: after-uses	
SH1 – Stanton Harcourt: areas	
for working	
SH2 – Stanton Harcourt: Sutton	
bypass	
SH3 – Stanton Harcourt: traffic	
routeing	
SH4 – Stanton Harcourt: traffic	
routeing requirements	
SH5 – Stanton Harcourt: after-	
uses	
SH6 – Stanton Harcourt: after-	
use management	
CY1 – Cassington – Yarnton:	
area for working	
CY2 – Cassington – Yarnton:	
conveyors and haul routes	
CY3 – Cassington – Yarnton:	
after-uses	
CY4 – Cassington – Yarnton:	
pedestrian and cycle routes	

Figure 1 The Oxfordshire Minerals and Waste Local Plan – How the Separate Documents Fit Together



Draft November 2013





Draft November 2013

# ANNEX 1

# PROFILES OF MINERALS AND WASTE DEVELOPMENT DOCUMENTS

# **Statement of Community Involvement**

### Overview

# **Role and Subject**

Oxfordshire County Council's service level agreement with stakeholders and the community covering engagement in the plan-making process and in planning applications.

**Coverage** The administrative area of Oxfordshire.

Status Non – Development Plan Document.

It must at least meet minimum requirements in the regulations and should have regard to the Council's corporate communications policy and the Oxfordshire Sustainable Community Strategy.

# Timetable

Stage	Dates	Milestones
Commence Preparation of Document	Commenced March 2005	Milestone
Stakeholder & Community Engagement	Completed	
	May – Sept 2005	
Consultation on Draft Document	Completed Sept – Oct 2005	Milestone
Submission to Secretary of State	Submitted February 2006	Milestone
Pre-Examination Meeting (if required)	Not required	
<b>z</b> , , , , , , , , , , , , , , , , , , ,		
Commence Independent Examination	Hearing held July 2006	Milestone
Receipt of Inspector's Report	Received July 2006	
Adoption of Document	Adopted November 2006	Milestone

# Minerals and Waste Local Plan – Core Strategy

#### Overview

# Role and Subject

Strategic document setting out the vision, objectives, spatial strategies, core policies and implementation framework for meeting known and anticipated requirements for the supply of minerals and management of waste in Oxfordshire over the period to 2030. It will include minerals, waste and common core policies and spatial strategies for minerals and waste that will include areas of search or other broad locations for development, supported by criteria based polices for the consideration of planning applications for development. The strategy will be shown on a key diagrams and/or a proposals map, as appropriate. The Core Strategy will identify significant relationships with other relevant strategies and plans and with other local authority areas. It will include policies covering all types of minerals and waste development, and will include general development control policies.

**Coverage** The administrative area of Oxfordshire.

Status Development Plan Document.

It must be consistent with relevant national planning policy (particularly the NPPF and PPS10), and will have regard to the Oxfordshire Sustainable Community Strategy.

Stage	Dates	Milestones
Commence Preparation of Document –	Commenced	
Evidence Gathering + Stakeholder &	March 2005	
Community Engagement	Work ongoing	
Consultation on Issues & Options	Consulted	
	June – August 2006	
Consultation on Initial Destaured Options	Concultad	
Consultation on Initial Preferred Options	Consulted	
	Feb – March 2007	
Further Evidence Gathering and Assessment	November 2008 –	
	December 2009	
Consultation on Scope of Sustainability	May 2009	Milestone
Appraisal		
Stakeholder and Community Engagement on	February 2010 –	
Revised Options and Preferred Options	January 2011	

# Timetable

Consultation on Draft (Preferred) Minerals and Waste Strategies	September – October 2011	
Consultation on revised Minerals and Waste Strategy	February/March 2014	Milestone
Publish Proposed Submission Document for Representations	October 2014	Milestone
Submit Document to Secretary of State	March 2015	Milestone
Independent Examination Pre-Hearing Meeting	June 2015	
Independent Examination Hearings	July 2015	Milestone
Receive and Publish Inspector's Report	October 2015	
Adoption of Core Strategy Document	December 2015	Milestone

# Arrangements for production

Organisational Lead	Deputy Director (Strategy and Infrastructure Planning).
Political Management	Cabinet Member for Environment; other County Council members involved through the Minerals & Waste Local Plan Cabinet Advisory Group, Cabinet and full Council at appropriate stages.
Internal Resources	MWLP Project Team (Project Manager + 2 Planning Officers) plus administrative and technical support; specialist input as required, particularly on transport, ecology and archaeology; and input from Directorate and Corporate Communications as required.
External Resources	Consultant to facilitate stakeholder group meetings; Consultant to prepare Local Aggregate Assessment; Consultant to advise on Waste Needs Assessment; Consultant to advise on and undertake Sustainability Appraisal and Habitats Regulations Assessment; Consultants to undertake Strategic Flood Risk Assessments (partly in conjunction with district councils); Consultants to give additional capacity for workload peaks.
External Stakeholder Resources	Oxfordshire Partnership (in particular the Environment and Waste Partnerships);

Minerals and Waste Forum (Stakeholder Group); Oxfordshire Minerals and Biodiversity Stakeholder Group.

External Community & Consultation bodies and other stakeholders canvassed for their views on issues and options, and advice sought from the Stakeholder Group and the Oxfordshire Partnership (in particular the Environment and Waste Partnerships) on reasonable options.

# **Proposals Map**

### Overview

# **Role and Subject**

Map showing graphic expression on an Ordnance Survey base of locationally specific policies and proposals in adopted development plan documents (Minerals and Waste Local Plan – Core Strategy and any other development plan documents that may be prepared), and any relevant saved policies and proposals for minerals and waste. It will include spatial representation of polices and proposals for minerals and waste management development and of any other relevant policies such as environmental designations, constraints and safeguarding areas.

**Coverage** The administrative area of Oxfordshire.

**Status** Integral part of Development Plan Documents.

# Timetable

The Proposals Map will be prepared in parallel with preparation of the Minerals and Waste Local Plan – Core Strategy (see timetable in document profile above) and will be revised as and when any other development plan document that is prepared or revised is adopted, so as to illustrate geographically the application of the policies in the document or revision.

# Arrangements for production

The Proposals Map will be produced when the Minerals and Waste Local Plan – Core Strategy is prepared and adopted and the arrangements for producing it will be as for that document (see document profiles above). The contents of the Proposals Map will be shown on the Proposals Maps of the District Local Plans covering Oxfordshire.

# **ANNEX 2**

# SCHEDULE OF SAVED MINERALS AND WASTE POLICIES AND THEIR REPLACEMENT

# **Oxfordshire Minerals and Waste Local Plan**

Policy No.	Subject of Policy	To be replaced / deleted	When (estimate)	Replaced in which DPD (provisional)
NO.		(provisional)	(estimate)	
SD1	Sand and gravel landbanks	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SD2	Small sand and gravel extensions	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SD3	Limestone and chalk quarries	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SD4	Ironstone extraction	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SD5	Clay extraction	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SD7	Rail head sites	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SD9	Rail head safeguarding	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SD10	Mineral safeguarding	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SD11	Prior extraction	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
W2	Waste from elsewhere	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
W3	Recycling proposals	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
W4	Recycling in the countryside	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
W5	Screening waste plant etc	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
W6	Langford Lane site	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
W7	Landfill	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE2	Mineral working outside identified areas	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE3	Buffer zones	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE4	Groundwater	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE5	River Thames etc	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE7	Floodplain	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE8	Archaeological assessment	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE9	Archaeological remains	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE10	Woodland and forestry	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE11	Rights of way	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE12	Public access	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy

PE13	Restoration and after-use	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE14	Nature conservation	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PE18	Determining applications	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PB1	Processing plant etc	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
PB2	Removal of plant etc	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SC3	Sutton Courtenay: traffic routeing	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SW1	Sutton Wick: area for working	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SW2	Sutton Wick: access restriction	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SW3	Sutton Wick: access requirement	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SW4	Sutton Wick: rate of production	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SW5	Sutton Wick: after-uses	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SH1	Stanton Harcourt: areas for working	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SH2	Stanton Harcourt: Sutton bypass	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SH3	Stanton Harcourt: traffic routeing	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SH4	Stanton Harcourt: traffic routeing requirements	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SH5	Stanton Harcourt: after-uses	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
SH6	Stanton Harcourt: after-use management	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
CY1	Cassington – Yarnton: area for working	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
CY2	Cassington – Yarnton: conveyors and haul routes	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
CY3	Cassington – Yarnton: after-uses	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy
CY4	Cassington – Yarnton: pedestrian and cycle routes	Replaced	December 2015	Minerals and Waste Local Plan – Core Strategy